# Senate



General Assembly

File No. 388

January Session, 2013

Substitute Senate Bill No. 1003

Senate, April 8, 2013

The Committee on Public Safety and Security reported through SEN. HARTLEY, J. of the 15th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

#### AN ACT CONCERNING SECONDHAND DEALERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 21-39a of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2013*):
- 3 As used in sections 21-39 to 21-47, inclusive, 21-47d, 21-47e and 21-
- 4 100:
- 5 (1) "Pawnbroker" means a person who is engaged in the business of
- 6 loaning money on the deposit or pledge of wearing apparel, jewelry,
- 7 ornaments, household goods or other personal property or purchasing
- 8 such property on condition of selling the same back again at a
- 9 stipulated price;
- 10 (2) "Precious metals or stones dealer" means a person who is
- primarily engaged in the business of purchasing gold or gold-plated
- 12 ware, silver or silver-plated ware, platinum ware, watches, jewelry,

13 precious stones, bullion or coins;

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

41

42

43

44

(3) "Secondhand dealer" means a person who is primarily engaged in the business of purchasing personal property of any type from a person who is not a wholesaler, for the purpose of reselling or exchanging such property, and has physical possession of such property, other than an antiques dealer, art dealer, coin and stamp dealer, precious metals or stones dealer, pawnbroker, consignment shop operator, special collectibles dealer, musical instrument dealer, used book dealer, used clothing dealer, used children's products dealer, used sporting equipment dealer, dealer in motor vehicles as described in chapter 246, auctioneer as described in chapter 403, junk dealer, as defined in section 21-9, scrap metal processor, as defined in section 14-67w, recycling facility, as defined in section 22a-207, bona fide charitable or religious corporation, or any retailer that is primarily engaged in the business of selling new items but also gives consideration other than cash in exchange for one or more items traded in to such retailer;

- 30 (4) "Antiques dealer" means a person who is primarily engaged in 31 the business of buying and selling items collected or desirable due to 32 age, rarity, condition or some other unique feature;
- 33 (5) "Art dealer" means a person who is primarily engaged in the 34 business of buying and selling illustrative and decorative paintings, 35 drawings, photographs, prints, sculptures or other works in the 36 graphic or plastic arts, or decorative or artistic objects;
- 37 (6) "Coin and stamp dealer" means a person who is primarily 38 engaged in the business of buying and selling coins, stamps, currency 39 or rare documents collected or desirable due to age, rarity, condition or 40 some other unique feature;
  - (7) "Consignment shop operator" means a person who is primarily engaged in the business of selling personal property as the agent of another person who has placed such property in the physical possession of the agent when such other person has not been paid for

such property, retains legal title to such property and bears the risk of loss until such property is sold to a third person;

- 47 (8) "Special collectibles dealer" means a person who is primarily 48 engaged in the business of buying or selling a distinctive type of 49 manufactured item of limited supply designed for persons to collect or 50 that possesses attractive characteristics, rarity, uniqueness, production 51 faults or other distinctive characteristics necessary to cause a person to 52 save it for hobby, display or investment purposes, without regard to its 53 value or practical use, including, but not limited to, china, glass, toys, 54 militaria, sports memorabilia, movie memorabilia, railroad 55 memorabilia, models, comic books, dolls, figurines or other items of 56 interest to a discrete group of persons, excluding antiques, coins, 57 stamps, works of art, books, jewelry or precious metals;
- 58 (9) "Musical instruments dealer" means a person who is primarily 59 engaged in the business of buying and selling new and used musical 60 instruments and accessories;
- (10) "Used book dealer" means a person who is primarily engaged in the business of buying and selling books previously sold at retail from persons other than a publisher or wholesaler;
- 64 (11) "Used clothing dealer" means a person who is primarily 65 engaged in the business of buying and selling clothing previously 66 purchased from a source other than a wholesaler;
- 67 (12) "Used children's products dealer" means a person who is 68 primarily engaged in the business of buying and selling children's 69 products, excluding products regulated by the federal Food and Drug 70 Administration, previously purchased from a source other than a 71 wholesaler;
- 72 (13) "Used sporting equipment dealer" means a person who is 73 primarily engaged in the business of buying and selling sporting 74 equipment previously purchased from a source other than a 75 wholesaler;

[(11)] (14) "Wholesaler" means a person engaged in the business of buying property in large quantities and reselling the property in the same or smaller quantities to persons who resell the property to the ultimate consumer;

[(12)] (15) "Licensing authority" means the chief of police of any town or city or, if such town or city does not have an organized local police department, the Commissioner of Emergency Services and Public Protection; and

84 **[**(13)**]** (16) "Person" means an individual, corporation, limited liability company, partnership or association.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	October 1, 2013	21-39a

**PS** Joint Favorable Subst.

76

77

78

79

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

### **OFA Fiscal Note**

State Impact: See Below

**Municipal Impact:** See Below

## **Explanation**

The bill exempts three types of secondhand dealers from licensing requirements: 1) used clothing dealers; 2) used children's product dealers, and; 3) used sporting equipment dealers.

There is a revenue loss to municipalities and to the Department of Emergency Services and Public Protection (DESPP), associated with the exemption from licensing requirements. It is not known how many secondhand dealers there are in the state. Secondhand dealers are required to pay a fee of \$250 for an initial license and \$100 for a renewal to their local police department or to DESPP if they are located in a community with no local police department.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to the number of licenses issued.

# OLR Bill Analysis sSB 1003

#### AN ACT CONCERNING SECONDHAND DEALERS.

#### SUMMARY:

This bill exempts dealers of used (1) clothing, (2) children's products, and (3) sporting equipment from secondhand dealer requirements. It applies to those primarily in the business of buying and selling clothing, children's products, or sporting equipment, from someone other than a wholesaler. Children's products do not include those regulated by the federal Food and Drug Administration.

By law, secondhand dealers are required to, among other things:

- 1. be licensed by law enforcement;
- 2. identify sellers before making purchases;
- 3. keep a record-keeping system, including photographing certain items;
- 4. accept only certain types of payment;
- 5. sell only to adults, unless the minor is accompanied by a parent or guardian; and
- 6. submit weekly reports to the licensing authority.

EFFECTIVE DATE: October 1, 2013

#### COMMITTEE ACTION

Public Safety and Security Committee

Joint Favorable Substitute

Yea 24 Nay 0 (03/21/2013)